

Analyzing the potential of municipal solid waste-to-energy in ASEAN

Key technologies and policy enablers



Prepared by
Bermido,
Edward
PHILIPPINES



Thao
Bui
VIETNAM



Clarrise
Ng
MALAYSIA



Mendi
Siahandan
INDONESIA



Song
Vergenylundy
CAMBODIA



This file photo shows a woman scouring through a pile of waste on the side of a road in Bac Ninh, east of Hanoi on 16 December 2019. (AFP Photo)

Agenda

Waste in ASEAN

WTE technologies and ASEAN status quo

Creating an enabling policy ecosystem

- Enabling revenue streams
- Enabling investment and development
- Enabling regulations and institutions

Concluding thoughts



What is similar about these two pictures?



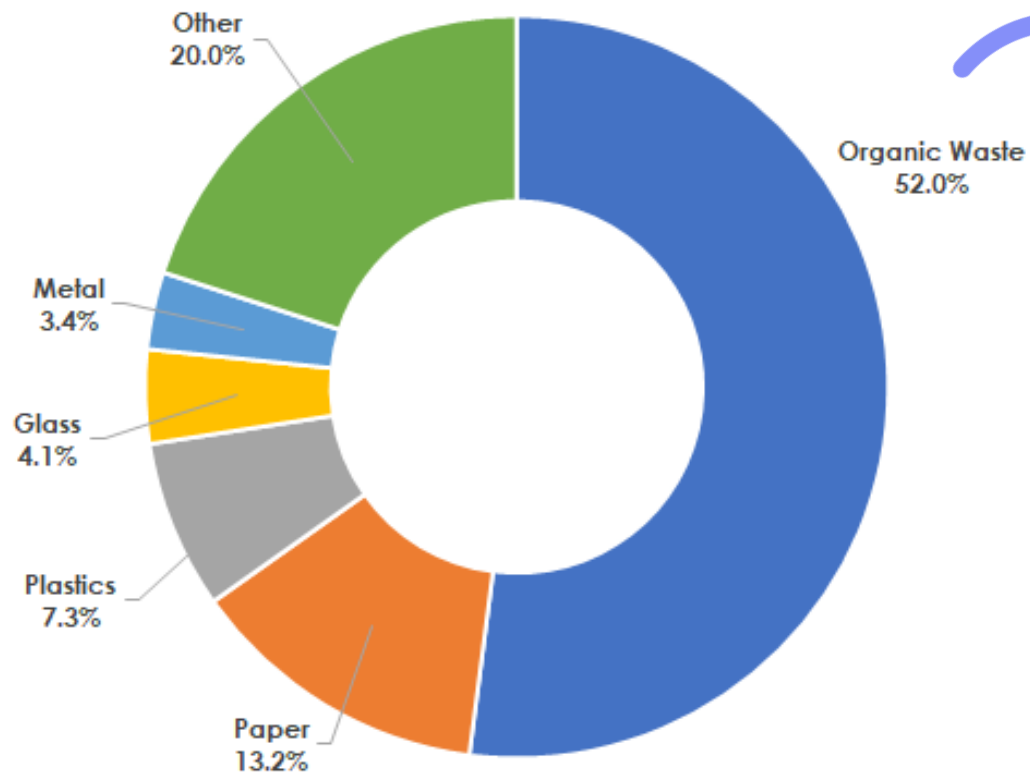


Southeast Asia generates
an estimated
675,000 tons of
Municipal Waste daily

or the equivalent of
1 Petronas tower
every single day

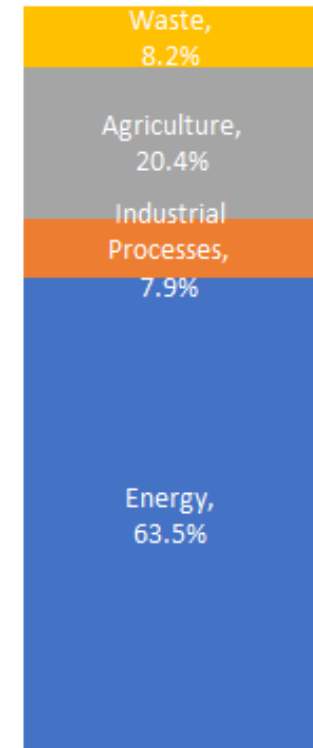
Where does the waste go?

Waste Composition in Southeast Asia

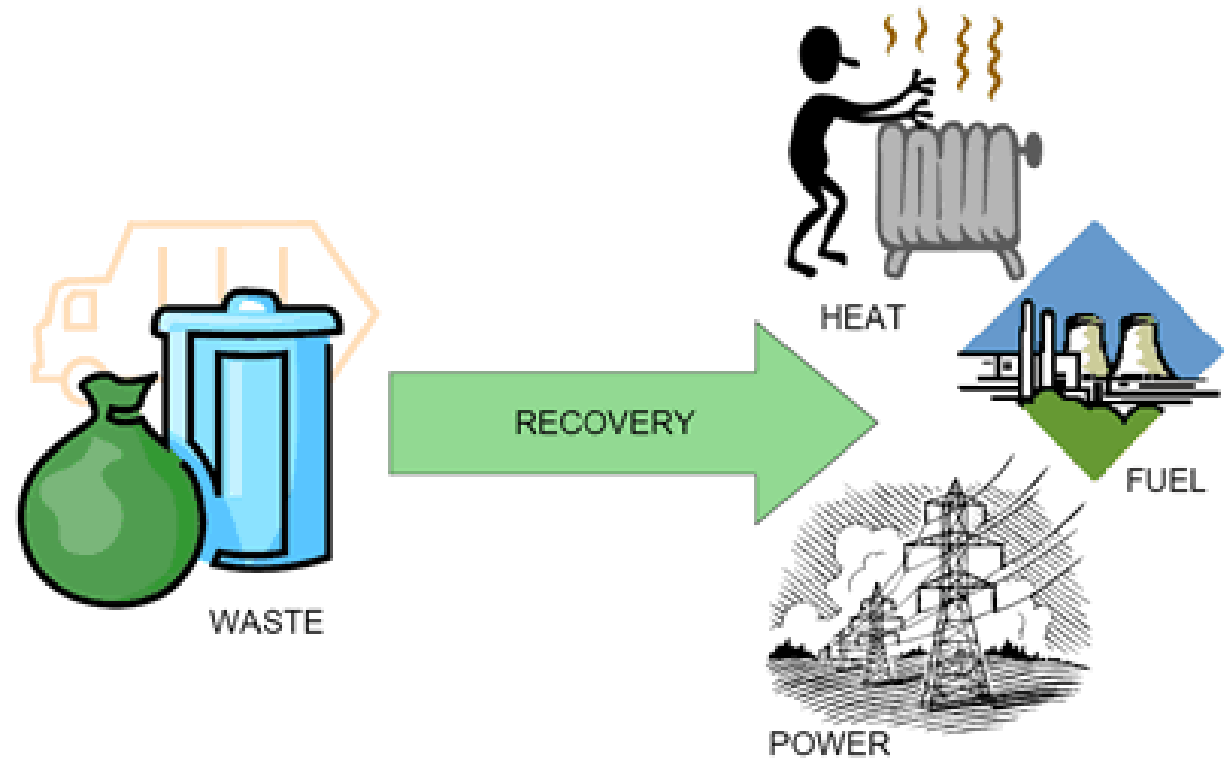


> 50%
ends up in open
dumping landfill
↓
Anaerobic Decomposition
↓
Methane (CH₄)
Which is
28x
More potent than CO₂ gas

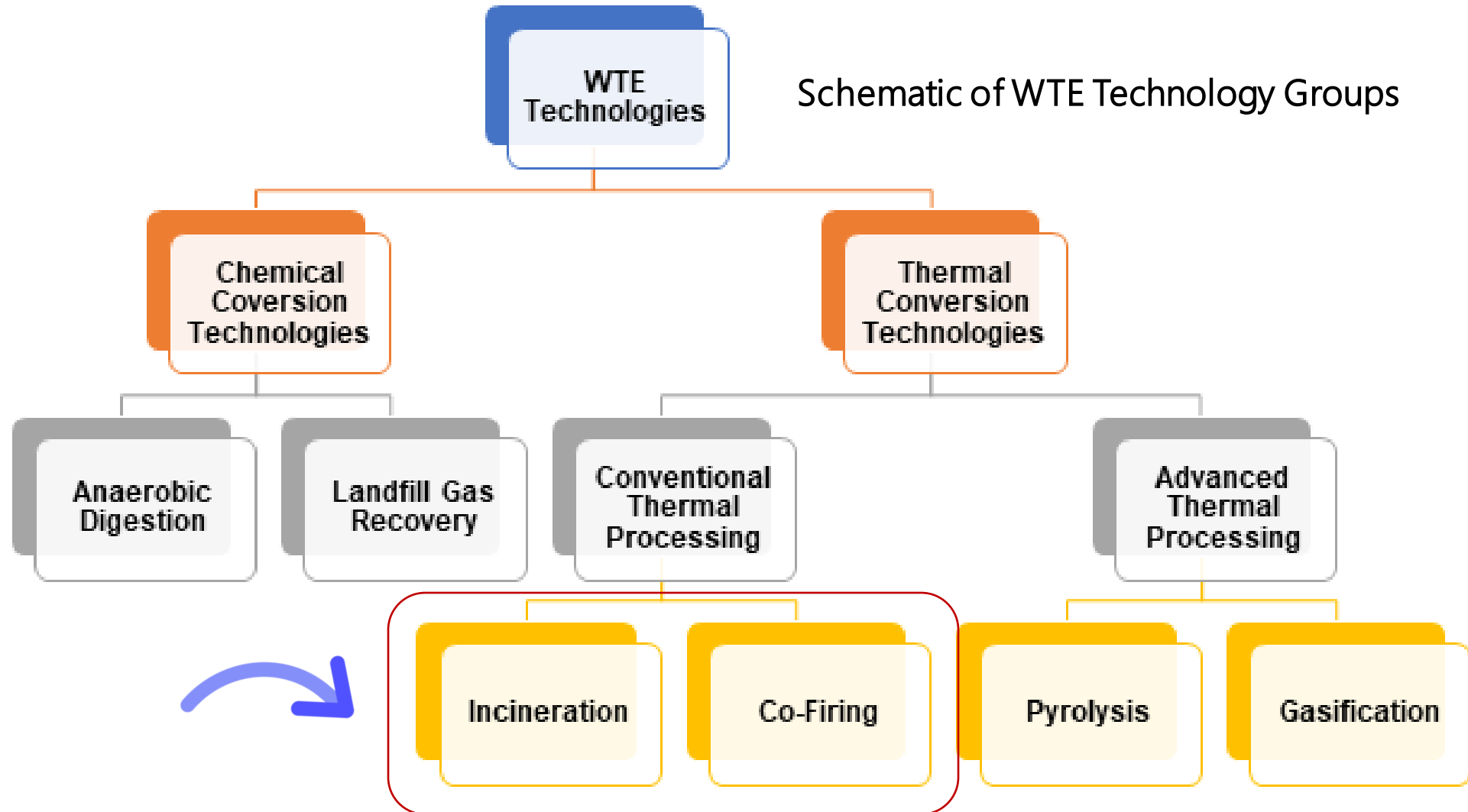
SOUTHEAST ASIA 2018 GREEN HOUSE GAS EMISSION



Waste-to-Energy Technologies

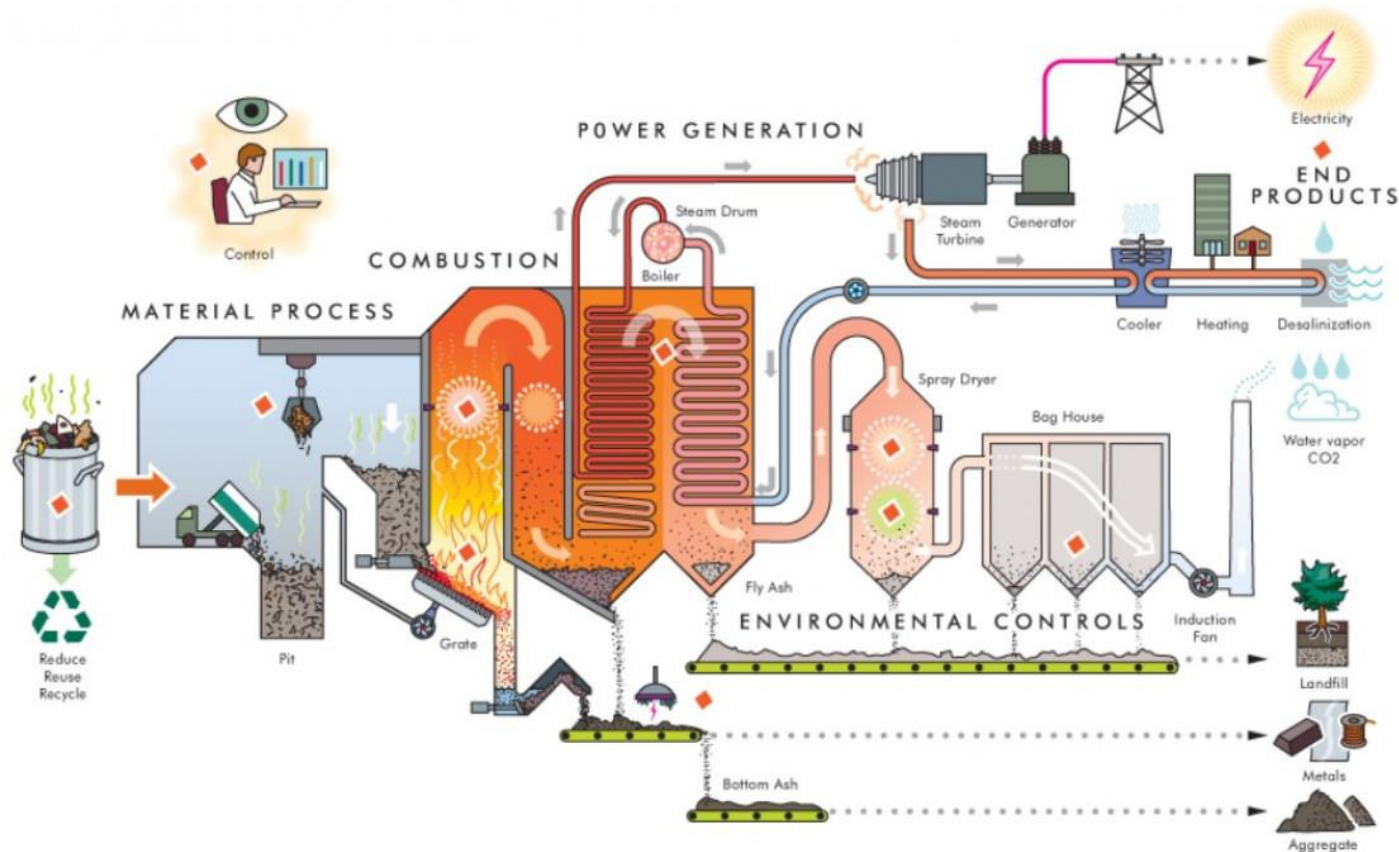


WTE Technologies



Case Study 1 Incineration: TuasOne, Singapore

Municipal Solid Waste Incineration Plant Process



Maximize Energy Recovery

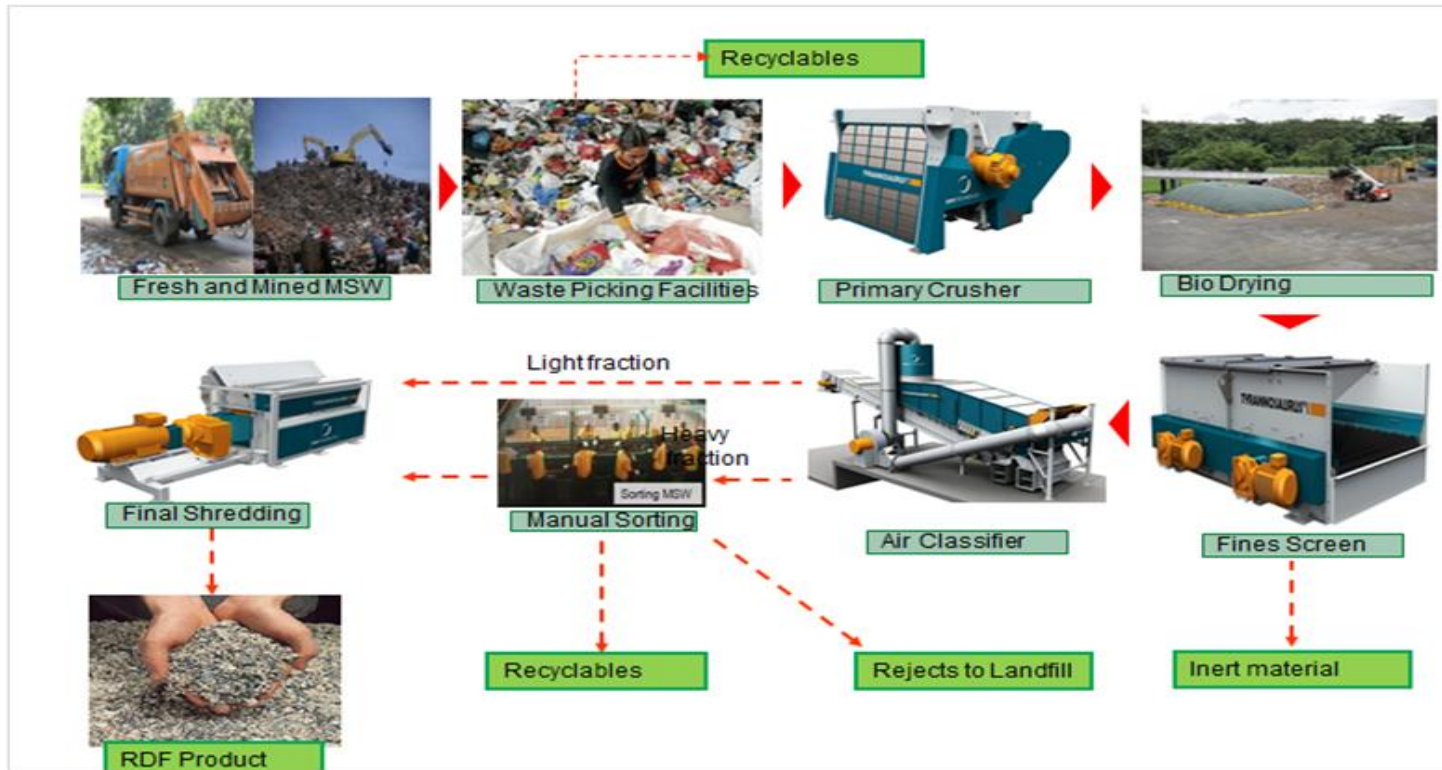
3600 tons/day >> Generate 120MW of electricity >> 3600tons CO₂-eq reduction

Minimize Residue to Landfill

Waste volume reduction around 90%.
Recovery of ferrous metals from bottom ash.

Case Study 2 Co-Firing: Cilacap-Indonesia

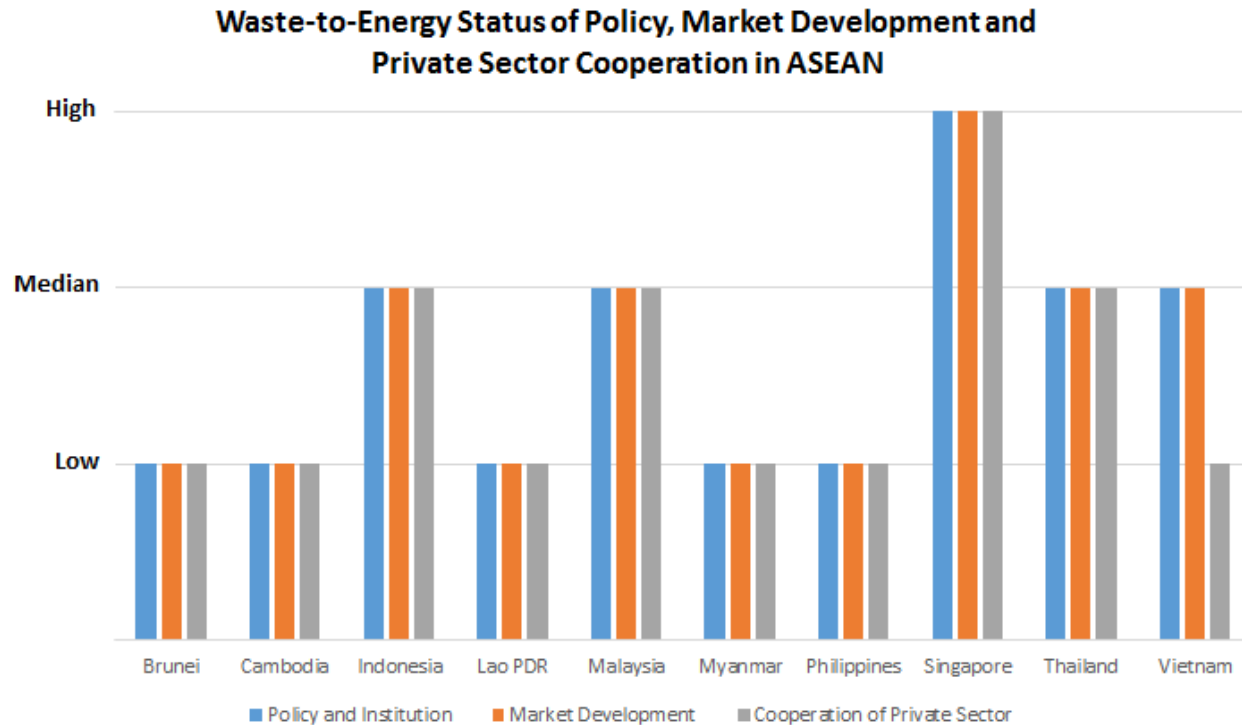
Municipal Solid Waste to RDF Technology Process in Co-firing Plant



Reduction in Coal consumption
120 tons/day or 3,600 tons/month of waste and will produce around 40-50 tons of RDF

Reduction in gas emissions at about 1.61 kg of CO₂ per kg of utilized RDF compared to conventional combustible materials (coal)

ASEAN WTE potential comparison: In terms of policy and institution, cooperation of private sector, market development



Mature

- Singapore

Developing

- Indonesia
- Malaysia
- Philippines
- Thailand
- Vietnam

Emerging

- Brunei Darussalam
- Cambodia
- Laos
- Myanmar

Legend:

- **Emerging** – no actual installed WtE capacity and energy potential from waste not yet fully studied.
- **Developing** – with actual WtE installation but of small capacity (<50MW), energy potential is known.
- **Mature** – with actual WtE installation (>50MW) and plan is in place to capture remaining potential.

The ranking for low-median-high was primarily based on the United Nations Environment Programme (UNEP) and the World Bank.

ASEAN WTE potential comparison

Country	Waste generation (Tons/yr by 2025)	Status of WTE Tech	Installed WTE Capacity	Energy Potential from WTE
Singapore	3,353,255	Mature	256.8MW from 4 plants	10.8MW planned, 0.21TWh 2030 potential
Thailand	20,685,645	Developing	44.3MW	400MW from COD from 2021 planned, 2.41TWh 2030 potential
Vietnam	26,611,785	Developing	-	2.85TWh 2030 potential
Philippines	28,388,240	Developing	-	267MW target by 2030, 3.02TWh 2030 potential
Malaysia	18,854,075	Developing	13.8MW biogas + 5MW incineration	400MW from MSW, 11.7MW planned, 1.06TWh 2030 potential
Indonesia	55,451,165	Developing	2MW	234MW from 12 plants in 2022, 810MW target by 2025, 7.71 TWh 2030 potential
Brunei	202,210	Emerging	-	-
Cambodia	-	Emerging	-	-
Laos	1,516,210	Emerging	-	-
Myanmar	7,669,380	Emerging	0.76MW	-

Creating an enabling policy ecosystem

1

Enabling
potential
revenue
streams

2

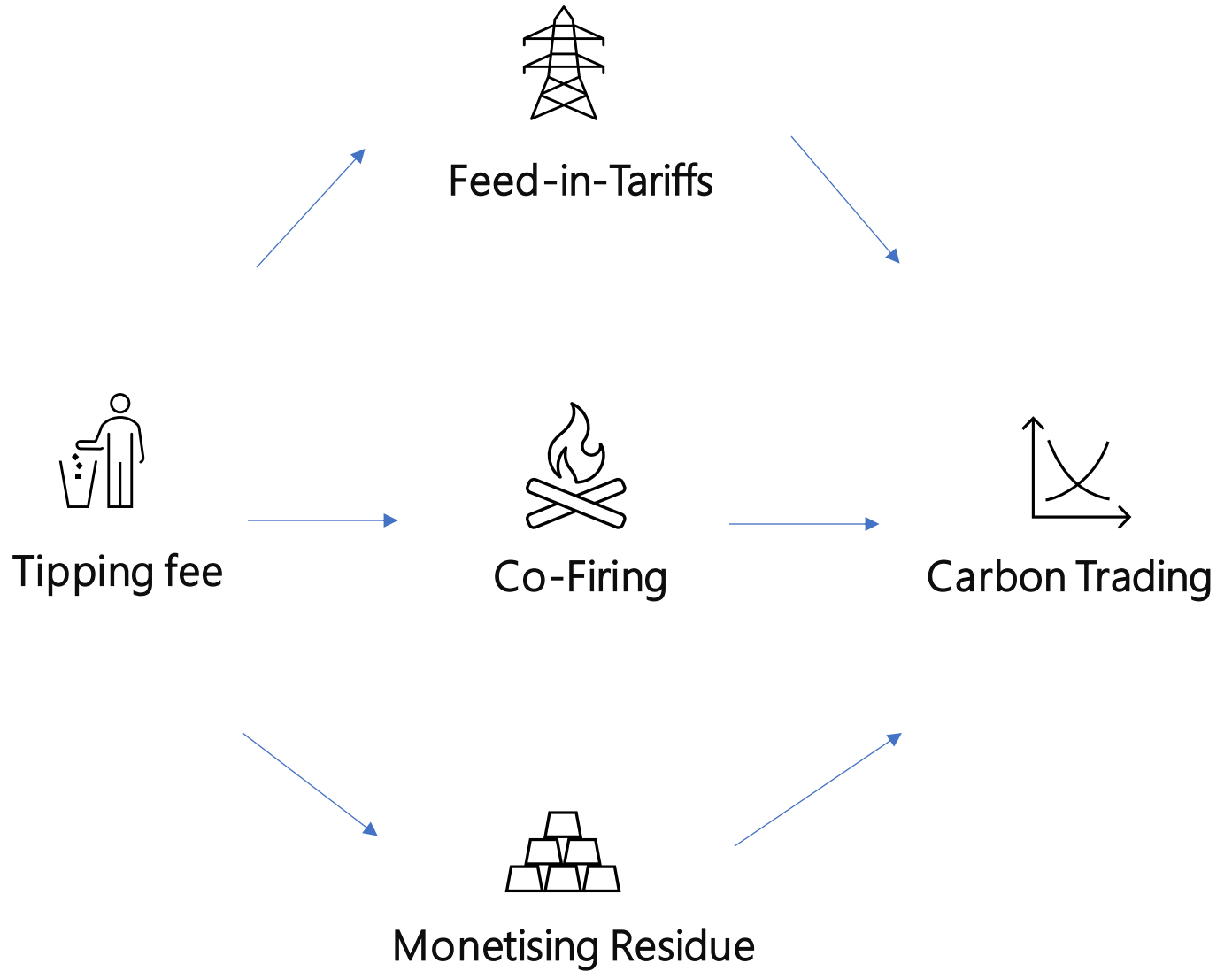
Enabling
investment &
development
of WTE

3

Enabling a suitable
regulatory and
institutional
environment

1

Enabling potential revenue streams



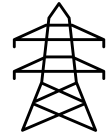
1

Enabling potential revenue streams



Tipping fees

- Standard fee rates quite low in many ASEAN countries (approx. US\$9.23/ton in Thailand, US\$12/ton in Malaysia and the Philippines)
- Higher rates in Indonesia (approx. US\$34/ton) and Singapore (ranging US\$57-72/ton)



Feed-in-Tariffs

- WTE tariffs available in Indonesia (13.35 UScents/kWh), Thailand (16-20 UScents/kWh) & Vietnam (10 UScents/kWh)
- Biomass tariffs (WTE included) available in Malaysia (ranging 9.38 – 10.4 UScents/kWh) & Philippines (12.75 UScents/kWh)



Co-Firing

- Co-firing aims to utilize waste products or biomass to replace coal in coal-fired powerplant. Planned ratio of 1-10% in Indonesia.
- RDF Cilacap for cement kiln -> 20\$/tonne



Monetising Residue

- The residue from incinerators can be used as cement additive for construction materials such as walkways, and bricks.



Carbon Trading

- Internationally certified WTE plants may enter voluntary carbon trading markets and produce tradable carbon credit certificates.
- They can also support local companies with renewable energy certificates.

FIT Development in ASEAN

Consistency in policy regarding rates is important, has fluctuated in ASEAN

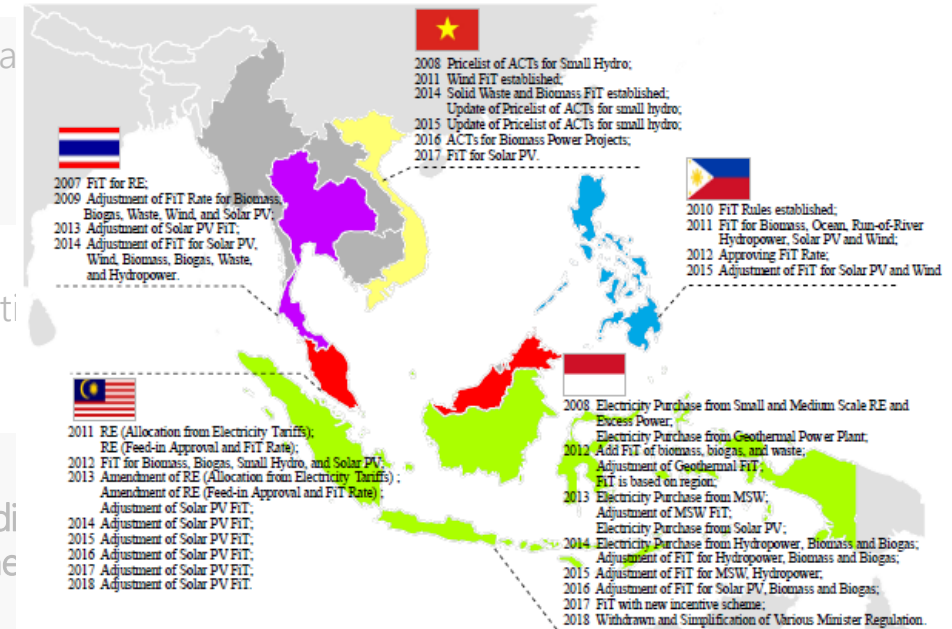


Figure 3 Development of FIT in ASEAN

1

Enabling potential revenue streams



Tipping fees

- Standard fee rates quite low in many ASEAN countries (approx. US\$9.23/ton in Thailand, US\$12/ton in Malaysia and the Philippines)
- Higher rates in Indonesia (approx. US\$34/ton) and Singapore (ranging US\$57-72/ton)



Feed-in-Tariffs

- WTE tariffs available in Indonesia (13.35 UScents/kWh), Thailand (16-20 UScents/kWh) & Vietnam (10 UScents/kWh)
- Biomass tariffs (WTE included) available in Malaysia (ranging 9.38 – 10.4 UScents/kWh) & Philippines (12.75 UScents/kWh)



Co-Firing

- Co-firing aims to utilize waste products or biomass to replace coal in coal-fired powerplant. Planned ratio of 1-10% in Indonesia.
- RDF Cilacap for cement kiln -> 20\$/ton



Monetising Residue

- The residue from incinerators can be used as cement additives for construction materials such walkways, and bricks.



Carbon Trading

- Internationally certified WTE plants may enter voluntary carbon trading markets and produce tradable carbon credits.
- They can also support local companies with renewable energy certificates.

Examples from ASEAN

- **Southeast Asia:** Co-firing can replace 10% of 331M tonnes of coal consumption in Southeast Asia, equivalent to 33M tonnes worth 3.3B USD.
- **Singapore:** Tuas South Incineration Plant, the largest in Singapore uses the residue, known as NEWSand, as non-structural concrete.



1

Enabling potential revenue streams



Tipping fees

- Standard fee rates quite low in many ASEAN countries (approx. US\$9.23/ton in Thailand, US\$12/ton in Malaysia and the Philippines)
- Higher rates in Indonesia (approx. US\$34/ton) and Singapore (ranging US\$57-72/ton)



Feed-in-Tariffs

- WTE tariffs available in Indonesia (13.35 UScents/kWh), Thailand (16-20 UScents/kWh) & Vietnam (10 UScents/kWh)
- Biomass tariffs (WTE included) available in Malaysia (ranging 9.38 – 10.4 UScents/kWh) & Philippines (12.75 UScents/kWh)



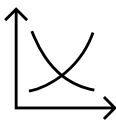
Co-Firing

- Co-firing aims to utilize waste products or biomass to replace coal in coal-fired powerplant. Planned ratio of 1-10% in Indonesia.
- RDF Cilacap for cement kiln -> 20\$/tonne



Monetising Residue

- The residue from incinerators can be used as cement additives for construction materials such walkways, and bricks.

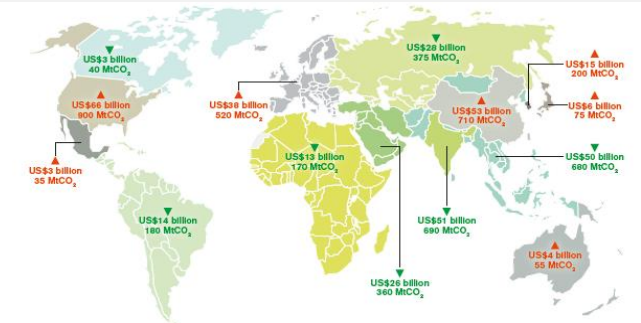


Carbon Trading

- Internationally certified WTE plants may enter voluntary carbon trading markets and produce tradable carbon credits.
- They can also support local companies with renewable energy certificates.

ASEAN carbon pricing, markets

- So far, only **Singapore** has an economy-wide carbon tax and is launching the CIX soon
- **Thailand** had pilots since 2015, **Vietnam** legalized ETS, drafting implementation guidance
- **Indonesia** is proposing a carbon tax by 2024 and **Malaysia** under consideration
- Future of CDM pending at **COP26**



2

Enabling investment & development of WTE

Barriers to RE financing in SEA

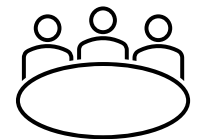
- Small scale of investments but high transaction costs
- Lack of equity funding
- Knowledge and capacity gap
- High cost of debt finance
- Limited length of loan tenure
- Lack of risk mitigation vehicles



Public
and multilateral



Public-Private
Partnerships



Private

2

Enabling investment and development of WTE



Public and multilateral

- WTE projects can benefit from national funding schemes including government guarantees of high-risk projects due to size or new technology, as well as national funding vehicles
- **Multilateral DFIs** provide additional capacity building



Public-Private Partnerships

- PPP creates a transparent risk-sharing arrangement among parties i.e., project risks are allocated to the most cost-effective parties.
- Countries deploying PPP: Singapore, Indonesia (Nambo BOOT), Vietnam (Can Tho WTE)



Private

- Singapore WTE privatization in 2009 (SWTE, Senoko Waste-To-Energy Plant)
- Vietnam having private investors entered WTE markets e.g., Phu Tho (18MW) developed by Au Viet and United Expert, Xuan Son (15.5MW) by T&T and Hitachi Zosen

National & Multilateral Schemes

- Indonesian Viability Gap Fund, Climate Change Trust Fund
- Energy Efficiency Revolving Fund, GuarantCo in Thailand
- Laos energy and env funds
- Energy Performance Contract Fund, GTFS in Malaysia
- EE Financing Programme and Schemes in Singapore
- National Council for Sustainable Development Cambodia
- Vietnam Development Bank



2

Enabling investment and development of WTE



Public and multilateral

- WTE projects can benefit from national funding schemes including **government guarantees** of high-risk projects due to size or new technology, as well as national funding vehicles
- **Multilateral DFIs** provide additional capacity building



Public-Private Partnerships

- PPP creates a **transparent risk-sharing** arrangement among parties i.e., project risks are allocated to the most cost-effective parties.
- Countries deploying WTE PPP: Singapore, Indonesia (Nambo BOOT), Vietnam (Can Tho WTE)



Private

- Singapore WTE privatization in 2009 (SWTE, Senoko Waste-To-Energy Plant)
- Vietnam having private investors entered WTE markets e.g., Phu Tho (18MW) developed by Au Viet and United Expert, Xuan Son (15.5MW) by T&T and Hitachi Zosen

An example from Singapore

- KSTP DBOO (2005)
- **Take – or – Pay** Mechanism
- NEA (Singapore's National Environmental Agency) bears **demand** risks & developers would take on **construction & operation** risks only



2

Enabling investment and development of WTE



Public and multilateral

- WTE projects can benefit from national funding schemes including **government guarantees** of high-risk projects due to size or new technology, as well as national funding vehicles
- **Multilateral DFIs** provide additional capacity building



Public-Private Partnerships

- PPP creates a **transparent risk-sharing** arrangement among parties i.e., project risks are allocated to the most cost-effective parties.
- Countries deploying PPP: Singapore, Indonesia (Nambo BOOT), Vietnam (Can Tho WTE)



Private

- Singapore WTE privatization in 2009 (SWTE, Senoko Waste-To-Energy Plant)
- Vietnam having private investors entered WTE markets e.g., Phu Tho (18MW) developed by Au Viet and United Expert, Xuan Son (15.5MW) by T&T and Hitachi Zosen

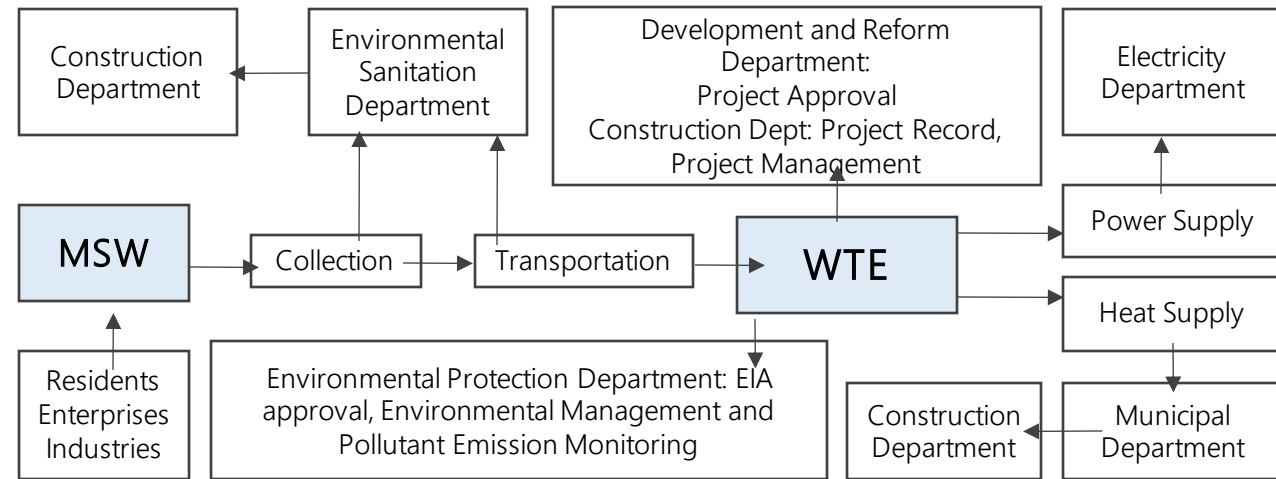
An example from Vietnam

- Soc Son 75 MW – expected to be **Vietnam's largest WTE**
- US\$195 million term loan financing from Standard Chartered, Société & other lenders
- Sinosure **credit insurance**
- COD expected within 2021

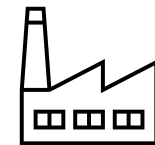


3

Enabling a suitable regulatory and institutional environment



Waste management



WTE plant quality

3

Enabling a suitable regulatory and institutional environment



Waste management

Incentive proposals

- Provision of storage facilities like waste bins to residents to encourage segregation behavior
- Payment for recyclables
- Disposal fee waiver

Waste segregation at source is key

Legal instruments

- Cash fines
- Court summons
- Exclusion from waste management services access



WTE plant quality

- **Site considerations:** planning, buffer zone, international standards, avoiding fragile or protected areas, urban settlements, address resettlement concerns, NIMBY
- **Compliance to standards:** local emissions, strict regulation, investment in products and resources i.e. filters
- **Carbon neutral WTE:** technologies that are cleaner and more efficient, restricting incineration to non-fossils
- **Residue management:** Ash disposal, mandates for recycled infrastructure materials

Setting priorities among incentive options

There is no one size fits all

- Option selection depends on national & local factors
- A simple scheme to put in place to incentivize first
- Stringent instruments to follow



3

Enabling a suitable regulatory and institutional environment



Waste management

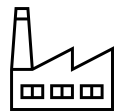
Incentive proposals

- Provision of storage facilities like waste bins to residents to encourage segregation behavior
- Payment for recyclables
- Disposal fee waiver

Waste segregation at source is key

Legal instruments

- Cash fines
- Court summons
- Exclusion from waste management services access



WTE plant quality

- **Site considerations:** planning, buffer zone, international standards, avoiding fragile or protected areas, urban settlements, address resettlement concerns, NIMBY
- **Compliance to standards:** local emissions, strict regulation, investment in products and resources i.e. filters
- **Carbon neutral WTE:** technologies that are cleaner and more efficient, restricting incineration to non-fossils
- **Residue management:** Ash disposal, mandates for recycled infrastructure materials

Japan: A very special case

- Extremely high landfill prices
- Extensive waste transport ban
- Municipalities dispose own waste
- Many small plants, relatively small quantities of waste per plant
- Sufficient time available for maintenance – on average plants operate 280-300 days a year
- Focus on small volume of residue
- Extensive **public education**



In Summary

Key WTE technologies



Chemical
Anaerobic Digestion
Landfill Gas Recovery

Thermal
Conventional Thermal

- Incineration
- Co-firing

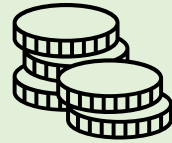
Advanced Thermal

- Pyrolysis
- Gasification

Viability & Practicability

Chemical: Common in Asean
Thermal: New to Asean except Singapore, **high capital** (high-tech facilities needed), not viable yet

Key policy enablers to establish WTE could include



Enabling revenue streams

- **Gate/tipping fees** that are competitive with landfill rates
- Clear and stable **feed-in-tariffs** commensurate with local circumstances
- Collaborations with industry to enable usage of **refused-derived fuel** for co-firing
- Promoting research and take-up of products utilising **WTE residues**
- Building capacity and legislation to enable **carbon trading, pricing and certification**, within and across borders



Enabling investment and development

- Coverage of WTE in **national renewable energy schemes**, with public and **multilateral support** to kick-start investment and build capacity/knowledge
- Introduction of **Public private partnership (PPP)** could play a role as catalyst investment to enhance awareness and increase willingness for private sector to come in



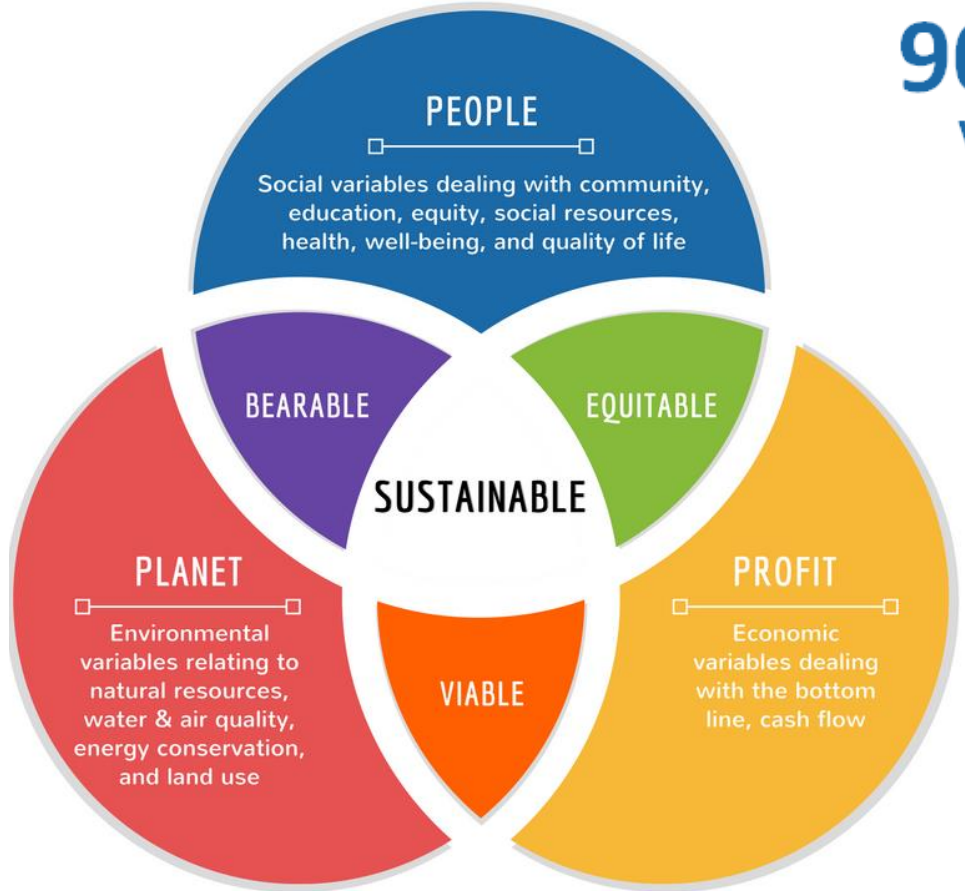
Enabling regulations and institutions

- **High-level coordination** among all departments and ministries involved in town planning, waste management, utilities, WTE
- WTE as part of a **comprehensive waste management policy** aligned with circular economy
- Putting in place **enforcement and incentives** to handle waste sorting, drying
- Putting in place **standards and officers** able to conduct emissions and quality audits
- Strong **public education** and outreach

Enabling policy and technology for waste-to-energy will empower ASEAN countries to realize a triple bottom line

140M tonnes

Annual reduction in greenhouse gases



90% waste vol reduction

Less community landfills



\$13.66B

WtE market value in Asia-Pacific by 2023



15%

Annual market growth rate

References

- Asare, W., Oduro-Kwarteng, S., Donkor, E.A. *et al* (2021). Incentives for improving municipal solid waste source separation behaviour: the case of Tamale Metropolis, Ghana. *SN Soc Sci* 1, 132
- Asian Development Bank. (2020). *Waste to Energy in the Age of the Circular Economy: Best Practice Handbook*.
- Beni Suryadi (2018). *ASEAN Feed-in-Tariff (FIT) Mechanism Report* (A joint publication of ACE and CREEI)
- Hoornweg, D., Bhada-Tata, P. (2012). *What a Waste: A Global Review of Solid Waste Management; Urban Development Series; Knowledge Papers No. 15; World Bank: Washington, DC, USA*.
- Jain, Amit (2017), *Summary Report: Waste Management in ASEAN Countries*. UNEP: Bangkok.
- Jingmin Huang, Shengbin Liu, Aldrin Plaza, and Wei Zhou (2018). *Creating an enabling environment for Public–Private Partnerships in Waste-to-Energy projects*
- Klinghoffer, N., Themelis, M., Castaldi, M. (2013). *Waste to Energy (WTE): an introduction. Waste to Energy Conversion Technology*. Woodhead Publishing.
- Tun, M., Palacky, P., Juchelkova, D., Sit ar, V. (2020). *Renewable Waste-to-Energy in Southeast Asia: Status, Challenges, Opportunities, and Selection of Waste-to-Energy Technologies*. Applied Sciences. MDPI.
- United Nations Environment Programme (2017). *Summary Report: Waste Management in ASEAN Countries, Thailand; United Nations Environment Programme: Nairobi Kenya*.